LEICESTERSHIRE

FIRE and RESCUE SERVICE

Status of Report: Public Agenda Item: 14

Meeting: Combined Fire Authority

Date: 25th September 2014

Subject: National Conditions of Service Review

Report by: Chief Fire and Rescue Officer

Author: Mark Andrew (Head of Human Resources, Planning and

Performance)

For: Decision

1. Purpose

This report informs the Combined Fire Authority (CFA) of the National Conditions of Service Review and seeks approval for a response.

2. Executive Summary

The Government has commissioned an independent review into the national conditions of service for firefighters and a request has been made for statistical information from and the opinions of Fire and Rescue Authorities (FRAs). The statistical return has been compiled and the FRA questionnaire partially completed but this latter document requires the input of the CFA for it to be fully completed.

3. Report Detail

- 3.1 The Facing the Future Review of the national fire and rescue service, completed by Sir Ken Knight in May 2013, identified that a potential barrier to change might be the national conditions of service for firefighters. In addition, the fire sector on the whole via the Chief Fire Officers Association (CFOA) broadly supports the need for a review.
- 3.2 As a consequence an independent consultant, Adrian Thomas, has been engaged by the Department of Communities and Local Government (DCLG) to undertake a review commencing in October 2014. The first step in this process is to seek information and opinions from both firefighters and FRAs by 17th October 2014. As a consequence three questionnaires have been produced. One is for firefighter/operational personnel and the availability of the survey and the request to complete by the deadline has been communicated to operational personnel as requested by the Government. The other 2 are for completion by FRAs.
- 3.3 Following the issue of the initial questionnaire in August 2014, CFOA met with civil

servants to seek clarity on a number of issues. This confirmed that the questionnaire is flexible and that if FRAs wanted to make more than one submission in different capacities they could do so.

Conditions of Service Questionnaire - Introduction

3.4 An introductory letter from Mr Thomas is attached as **Appendix 1**.

<u>Conditions of Service Questionnaire – Statistical Information</u>

3.5 This return is ready to be sent to DCLG (see **Appendix 2**). The information in Question 3 includes both Wholetime (WT) and Retained Duty System (RDS) Firefighter data and all roles. It does not include any dual contractors that have retired from one role and still remain in another. The annual data is for the period 1st April to 31st March for each year. In Questions 4 and 5 the figures for dual contractors are based on the final role the employee held at their final leaving date. If the employee left both roles at the same time they will be included in both the WT and RDS figures. The data has been included as duration and numbers so averages or percentages can be calculated accordingly as suggested in the guidance notes. Finally, in Question 8 (a) the figure given is based on the last campaign only as it is the only one run independently from the regional process. RDS is based on all RDS roles advertised through our recruitment portal since late 2010.

Questionnaire for Completion by Fire and Rescue Authority

- 3.6 The FRA questionnaire is at **Appendix 3**. Elements of this response require the CFA's consideration. Some questions have a draft answer as an evidence based response can be provided particularly on matters such as recruitment processes and any barriers. These questions are mainly contained in Section 1, 2 and 4. In the remaining Sections some evidence based answers have been suggested but for the remainder the CFA is asked to consider its response.
- 4. Report Implications / Impact
- 4.1 Legal (including crime and disorder)

None

4.2 Financial (including value for money, benefits and efficiencies)

None

4.3 Risk (including corporate and operational, health and safety and any impact on the continuity of service delivery)

The Review and its outcomes may affect future employee and industrial relations. The response to the Review by the CFA will be made public and will input into the Government's review as necessary. Therefore, the response to a number of questions requiring opinion and not fact will be a matter for the CFA.

4.4 Staff, Service Users and Stakeholders (including the Equality Impact Assessment)

The employee questionnaire is voluntary. As above the responses will be made public and will input into the review.

4.5 Environmental

None.

4.6 Impact upon Our Plan Objectives

Efficiency and provision of a value for money service.

5. Recommendations

The CFA is asked to determine the appropriate response to the questions in Appendix 3 requiring an opinion.

6. Background Papers

The Facing the Future Review (May 2013)

7. Appendices

- 1. Conditions of Service Questionnaire Introduction
- 2. Conditions of Service Questionnaire Statistical Information
- 3. Questionnaire for Completion by Fire and Rescue Authority

Conditions of Service questionnaire

Sir Ken Knight's review, *Facing the Future*, was published last year on the 17th May, with great interest from the public and sector alike. The review highlighted a number of key areas in which the fire service can take forward reform.

Sir Ken Knight found that the conditions of service for firefighters could be an actual or perceived barrier to changes that could otherwise provide a more efficient service to the public. The Government has therefore commissioned me to undertake this independent review. I have spent my career in the field of personnel management, with experience across the Pharmaceutical, Banking and Transportation industries. This has included a number of senior HR positions in GlaxoSmithKline, Network Rail and the Royal Bank of Scotland. I am currently Vice President of the Association of Graduate Recruiters and Chairman of the Recruitment Society. I will be supported in this review by a small team at Department for Communities and Local Government, but I am keen to stress that this review is being led by me and will be wholly independent from Government.

With your help we need to unearth where there may be constraints or barriers with the current terms and conditions of employment (Grey and Gold books) to which the Knight review referred and what we can do to solve them. I am very grateful for your help and look forward to your responses to this questionnaire.

I will aim to follow up responses with face to face meetings with as many of you as possible.

The questionnaire itself is broken down into 2 parts. The first seeks statistical information from you; whereas the second asks wider questions.

A separate questionnaire has made been made available to firefighters directly. A copy is available online.

Adrian Thomas

To help us further, could you please supply details of the person completing the survey who will be able to answer any questions about the answers given to the survey.

Name of person and name of fire and rescue authority?
What is their role/job title?
What are your contact details?
Telephone Number:
Email Address:

Conditions of service questionnaire

Part 1: Statistical information

Section 1: your workforce

1) How do you determine pay per firefighter grade?

National Level	Х
Local Level	
Both	

2) How do you determine the pay of the chief fire officer?

National Level	
Local Level	X
Both	
Comment	

3) What is the average age of your firefighters at retirement (by role)?

	FF	СМ	WM	SM/DM	GM	AM	Directors
04/05	49.31	54.42	52.81	0	0	54.47	54.88
05/06	51.23	52.30	50.88	50.00	0	50.92	0
06/07	54.16	0	53.33	52.52	0	50.00	0
07/08	50.41	52.72	53.64	54.99	0	0	0
08/09	52.07	0	55.41	52.36	51.69	0	0
09/10	51.33	0	52.96	54.91	0	0	0
10/11	53.16	54.03	53.35	51.95	55.61	52.15	0
11/12	51.93	53.89	53.69	0	0	0	0
12/13	53.29	52.84	52.09	0	0	0	0
13/14	53.21	54.02	53.02	51.91	52.06	0	52.60
TOTAL:	51.99	53.69	53.07	52.71	52.62	52.36	53.74

4) What is the average length that people stay on as whole time firefighters within your authority? (% of workforce)

Less than 6 months	
6 months – 1 year	
1 – 2 years	
2 – 5 years	
5 – 10 years	
10 – 20 years	
More than 20 years	

	Less	6 mnths	1 – 2	2 – 5	5-10	10-20	More
	than 6	- 1year	years	years	years	years	than 20
	months						years
04/05	0	0	0	0	1	3	20
05/06	0	2	0	4	0	1	23
06/07	0	0	0	1	4	0	15
07/08	1	0	1	0	3	3	12
08/09	0	1	0	0	5	0	12
09/10	0	0	1	4	1	3	16
10/11	2	0	0	1	1	1	32
11/12	0	0	0	1	0	1	20
12/13	0	0	1	2	3	2	7
13/14	0	0	0	0	2	2	28
TOTAL:	3	3	3	13	20	16	185

5) What is the average length that people stay on as retained firefighters within your authority? (% of workforce)

Less than 6 months	
6 months – 1 year	
1 – 2 years	
2 – 5 years	
5 – 10 years	
10 – 20 years	
More than 20 years	

	Less	6 mnths	1 – 2	2 – 5	5-10	10-20	More
	than 6	- 1year	years	years	years	years	than 20
	months						years
04/05	1	1	1	5	1	2	5
05/06	1	4	1	0	2	5	3
06/07	0	0	1	7	4	5	5
07/08	5	1	2	3	2	7	5
08/09	4	2	4	3	2	3	6
09/10	2	0	3	2	2	1	5
10/11	3	0	1	6	2	5	10
11/12	1	2	3	3	5	4	6
12/13	3	5	6	3	2	5	3
13/14	7	1	2	8	0	3	9
TOTAL:	27	16	24	40	22	40	57

Section 2: Recruitment and training of firefighters

6)	What are the	typical	standards	for entry	for entry-I	evel firefighters?
,		<i>,</i> ,		,	,	3

of what are the typical standards for only for only level menghiore.	
GCSE's	Χ□
A Levels	
Fast track Graduate entry schemes	
Vocational course	
None of the above	
Other (Please specify)	
7(a) Are there any other entry grades, i.e. above a normal entry-level? Yes	
GCSE's	
A Levels	
Fast track Graduate entry schemes	
Vocational course	
None of the above	
Other (Please specify)	

8(a) How many applicants do you receive, on average per vacancy?

Whole time – X 04.03.12) – 485	J	vacancies advertised lade.	d (29.02.12 –	Under 1000 48.5
Retained				
Dates	Vacany	Applications	Average	
Vacancy	Number		applications	
Advertised			per vacancy	
11/01/2013 –	19	17	0.89	
25/03/2013				
24/04/2013 –	20	13	0.65	
26/05/2013				
19/06/2013 –	16	16	1.00	1.15 overal
04/08/2013				average
04/09/2013 -	14	14	1.00	
06/10/2013				
01/11/2013 –	14	34	2.43	
02/02/2014				
21/02/2014 –	14	28	2.00	
01/06/2014				
30/06/2014 -	17	24	1.41	
07/09/2014				
TOTALS:	139	121	1.15	

8(b) How are vacancies communicated/ advertised? (Please tick all that apply)	
Print media	Χ□
Internet	Χ□
Recruitment agency	
Jobcentre	
Specialist/ in house publication	Х
Referral to friends and family from existing staff	
Other (please specify) RDS stations use open days, banners and leaflet drops	x□
Yes X☐ No ☐ 9(b) If YES, do you recruit:	
Whole time	Χ□
Retained	
Both	
Any other comments:	

Section 3: General employment practice

	not hole	d rec	ords (of these	e					
11) Hov	/ many	who	le tim	ne firefi	ghters have a secor	nd iob	as a r	etaine	d firefial	hter?
92					5					
12(a) D	o you d	collec	t data	a on bu	llying and harassmo	ent?				
Yes	x□									
No										
12(h) If	VES r	oleas	e can	VOU DI	ovide any data (typ.	e and/	or res	ulte) v	nu have	over
	-		e can	you pr	ovide any data (typ	e and/	or res	ults) yo	ou have	e over
the last	10 yea	ars			rovide any data (typore received during the				ou have	e over
the last	10 yea	ars gand h	narassı	ment we	re received during the				ou have	e over
the last complaints of le 5 – Monito	10 yea	ars and h	narassr and Ha	ment we	re received during the ont 2008/9	financia	al year î	2007-8		
the last complaints of le 5 – Monito	10 yea	ars gand h	narassı	ment we	re received during the				ou have	Action
the last complaints of	10 yea	ars and h	narassr and Ha	ment we	re received during the ont 2008/9	financia	al year î	2007-8		
the last complaints of le 5 – Monito mplaint from 2 complaints	10 yea	ars and h	and Ha	ment we	re received during the ont 2008/9	financia M	al year :	2007-8 WB	BME	Action Taken
the last complaints of le 5 – Monito mplaint from complaints received	10 yeabullying	ars gand h lying a F	and Ha	arassmer BME	re received during the nt 2008/9 Complaint Against	financia M	al year :	2007-8 WB	BME	Action Taken
the last complaints of le 5 – Monito mplaint from complaints received	10 yeabullying	lying a	and Ha WB 2	arassme	re received during the nt 2008/9 Complaint Against	financia M 2	F 2	2007-8 WB	BME 0	Action Taken 2
the last complaints of le 5 – Monito mplaint from complaints received	10 yeabullying	ars gand h lying a F	and Ha	arassmer BME	re received during the nt 2008/9 Complaint Against	financia M	al year :	2007-8 WB	BME	Action Taken
the last complaints of le 5 – Monito mplaint from 2 complaints	10 yeabullying	lying a	and Ha WB 2	arassme	re received during the nt 2008/9 Complaint Against	financia M 2	F 2	2007-8 WB	BME 0	Action Taken 2

Complaint from	M	F	WB	BME	D	Complaint Against	М	F	WB	BME	D	Action Taken	
1 complaint	0	1	1	0	1		1	0	1	0	0	1	
received													

Table 8 - Monitoring Bullying and Harassment 2011-12

Complaint	М	F	WB	BME	D	Complaint	М	F	WB	BME	D	Action
from						Against						Taken
1 complaint	2	0	2	0	0		3	1	0	1	0	1
received												

Table 9 - Monitoring Bullying and Harassment 2012-13

Complaint	М	F	WB	BME	D	Complaint	М	F	WB	BME	D	Action
from						Against						Taken
	2	0	2	0	0		1	1	1	1	0	1

Table 10 - Monitoring Bullying and Harassment 2013-14

		0	<u>, o -</u>											
Complaint from	М	F	LGBT	WB	BME	D	Complaint Against	М	F	LGB/T	WB	BME	D	Action Taken
	2	0	0	2	0	0		2	0	0	2	0	0	3

There were three cases of bullying and harassment reported to the service during the financial year 2013-14. In one of the three reported cases, the perpetrator was not identified while in another the complaint was received as "anonymous". Both these cases where subjected to fact finding investigations.

12(c) Please provide any bullying and harassment policy you may hold Policy provided

12(d) Please provide any policy you may hold on the use of social media

Policy provided

Section 4: Industrial relations

13) How much facility time do you allow as a percentage of your pay bill?
0.184%
14) How many individuals receive facility time, by individual and trades union?
39 FBU officials (only 2 have taken time plus half time Watch and Crew Manager) 1 UNISON
15) What proportion of each individual's time is facility time?
50% - Watch Manager 50% Crew Manager
30 days per year split between officials (Firefighter – Watch Manager) 1% UNISON
16)Do you have specific rules on the use of premises and notice boards etc for trades unions work (please explain in box)

THANK YOU FOR COMPLETING THE SURVEY.

PLEASE REMEMBER TO SAVE IT AND THEN EMAIL IT TO

Neeta.Patel-Keena@communities.gsi.gov.uk

BY FRIDAY 19 SEPTEMBER 2014

Questionnaire for completion by Fire and Rescue Authority

Section1: Recruitment of firefighters

Yes

No

1 (a). Do you plan future recruitment according to the following factors? (please as appropriate):	tick					
Predicted rates of staff turnover	Χ□					
Promotions						
Overall number of firefighters needed as per your Integrated Risk Management Plan						
Likely task/role changes						
Advancement of technology						
Other (Please specify)						
(b) Please attach a copy of your recruitment plans if available Workforce Planning Spreadsheet and Workforce Planning Policy attached 2. Are there any other factors you take into account in planning recruitment?						
3 (a). Do you place a cap on the number of applications per vacancy? Yes X No 3 (b). If YES, please give details on how such a cap is decided						
To ensure there are a manageable number of candidates to fill the vacancies						
4 (a). Are vacancies advertised for a specified period of time?						

4 (b) If YES, please give details on length of period and method of advertising					
RDS – 3 months, mainly on line but some media advertising W/T – 4 days, media, on line, positive action					
5. Do you consider that role maps and/or the grey book adversely impact recruitment? (Please tick)					
Not at all	X□				
Prevention of recruiting above the basic entry grade					
Prevention of setting academic entry standards					
Number of firefighters recruited					
Contracted working hours, i.e. full or part time					
Rigid pay structure					
Use of fire staff to do non-operational roles					
Use of assessment centres					
Other (Please specify)					
6 (a). Do you operate a graduate recruitment scheme? Yes					
7) Please detail your selection criteria for external recruitment. Application form sift printed took (IRT) intervious					
Application form sift, written test(dictation), job related tests (JRT), interview,					

medical/covox, references, pre-employment check (e.g. criminal disclosure checks)	

Section 2: Promotion of firefighters

8. Please give details of your selection criteria for internal promotion

Line manger approval, IFE (at appropriate level), JRT, Application form sift, Interview, References, managerial qualifications

9. Do you think it would be beneficial following a promotion process or development discussion to give individuals the opportunity to move to different... Please tick.

Authorities?	Yes		No	X
Stations?	Yes	X	No	
Watches?	Yes	X	No	

Section 3. Crewing policy

11 (b) If YES,	please provide d	etails:		

Section 4: Use of on-call firefighters

drill nights/

training

week

12(a)Do you employ on-call/retained firefighters? XYes No 12(b) If NO, please may you state why? (Then skip to Section 5) 12(c) If YES, how do your on-call/retained firefighters work alongside your whole time crews as part of normal station working? Integrated Χ Separate What benefits or challenges of this approach have you observed: 12 (d) How many hours are your retained firefighters normally available per month, and how many hour are they required to attend for drill nights and training?: Normal 192 hours 480 available per **Banding** month system Normal Drill 3 hours hours required for per

13. If you do operate an on-call/retained duty system, what barriers if any have	you
encountered to operating the system effectively? (please tick as appropriate)	

Poor response to recruitment campaigns	Χ□
Poor standard of applicants	Χ□
Public perception	
Union tensions	
Minimum expected response times	Χ□
Cost	
Training	Χ□
Poor interaction with whole time crews	
Employer resistance	
Level of remuneration	
Level of commitment required	Χ□
Lack of awareness of on-call system	Χ□
No barriers	
Other (Please specify)	

14. Please provide details if any of the above apply

Small pool of potential candidates in rural areas, 4-6 minutes attendance time. Level of commitment can dissuade candidates from applying.

Training can impact on primary employment requirement to use annual leave to attend training.

Section 5. Grey /Gold Book

15. Which of the following statements do you believe is appropriate in respect of GREY BOOK employees?

CRET BOOK omployees.		
The current graded pay structure is appropriate to the provision of current services	Х	
The graded pay structure works sometimes but Fire and Rescue Authorities need more flexibility	Χ□	
The graded pay structure coupled with national terms and conditions needs fundamental change to ensure FRSs have the required flexibility to meet the future needs of the service and communities.		
Other (Please specify)		
Comments:		
16) Which of the following statements do you believe applies to GOLD BOOK employees?		
The current pay structure is appropriate to the provision of current services	Χ□	
The pay structure works sometimes but should be applied either more		
consistently or flexibly across differing authorities		
The pay structure needs fundamental change to ensure value for money		
Other (Please specify)		
Comments:		
17 (a). Do the 'grey book' and 'role maps' provide appropriate flexibility in the w you manage the existing service? Yes X	ay	

No			
17 (b) If NO, what are the issues? (please tick as appropriate)			
Operational management/ decision making			
People Management			
Use of latent capacity			
Co-responding with other emergency services			
Community safety			
Fear of legal action			
Other (Please specify)			
18. Could local terms and conditions enable services to improve the outcomes and value for money to local communities? Please tick Yes No X No X			
19 (a). When a member of staff is injured at work or is taken ill, what are the procedures that follow in regards to sign off, sick pay and level of absence? Please provide details.			
Health and Safety report completed Employee books sick with Control Input on system for crewing purposes GP note required after 7 days Payroll report completed for sick pay purposes Potential referral to Occupational Health Becomes Long Term Sick after 14 days Monitored by HR and line management			

19(b). Are the current conditions of service a barrier in this process?			
Yes			
No	х□		
Comn	nents:		

Section 6. Collaboration with other services

20. Have you explored joint training opportunities with other Fire and Rescue		
Authorities?		
Yes X		
No		
21 (a). Have you pursued co-responding with other emergency services?		
Yes X		
No		
21 (b) If NO, to one or both of the above, then what were the reasons for not do so? (Please tick all that apply)	oing	
Role Maps do not allow it		
Representative body resistance		
Fear of legal action		
No clear leadership		
Extra burden on the service		
Not a priority		
Other (Please specify)		
Please provide details if any of the above apply		
22 (a). Have you explored sharing your estate with other emergency service providers?		
Yes X No D		

22 (b) If NO, is this the result of an issue related to the grey book?			
Yes			
No 🗆			
Please Comment:			
23. Have you explored any other opportunities for more closely integrated/ joint working with other fire and rescue services or other organisations?			
Please provide comments:			
Tri-Service Fire Control			
Shared Station Provision			
Shared First Responder Service			

Section 7. Industrial relations

24. How do you rate the effectiveness of the National Joint Council as a means making decisions and resolving disputes?	of		
Very effective			
Somewhat effective			
Not at all effective			
Other (Please specify)			
25 (a). If you answered 'very effective' or 'somewhat effective' what you do you consider the key strengths of the National Joint Council?			
National Pay bargaining			
25 (b). If you answered 'somewhat effective' or 'not at all effective' what do you consider the key weaknesses of the National Joint Council?			
Outdated systems and processes			
26.Does the National Joint Council represent the views of employing authorities effectively? Yes X No If not, then please give details why and how this could be improved.	;		

27. What has been the impact of strike action on your operations? (Not limited to the					
current industrial dispute over Pensions)					
28 (a). Do you think firefighters	shoul	d have	the righ	nt to:	
Strike	Yes		No		
Strike, but legally required to					
return to duty in certain	Yes		No		
circumstances					
Take industrial action short of	Vaa		No		
strike	Yes		No		
Be required to maintain a					
skeleton emergency service	Yes		No		
to the public in the event of	163		INO		
strike action.					
Be required to give more					
than 7 days' notice of strike Yes No					
action during a dispute.					
28 (b) If the answer to the last	•	-		much no	tice should be given to
allow an Authority to prepare for	or strike	e actio	n?		
29 (a). Should current return to	work	arrand	emente	durina in	idustrial action he legally
formalised?	WOIK	arrarig	CITICITIS	during ii	idustriai action be legally
Yes					
No 🗆					

29 (b). If yes, who should be held accountable for this arrangement?

Local Employer	
Relevant trade	
union	
	relations training do you provide for your managers/employees give specific details.
None	
•	mments you would like to make about firefighters' conditions of gov.uk/government/news/minister-opens-independent-review-of-firefighter-ll us here.

THANK YOU FOR COMPLETING THE SURVEY.
PLEASE REMEMBER TO SAVE IT AND THEN EMAIL IT TO
Neeta.Patel-Keena@communities.gsi.gov.uk

PLEASE RETURN BY FRIDAY 19 SEPTEMBER 2014